

CABINET - 31ST OCTOBER 2018

SUBJECT: ANNUAL IMPROVEMENT REPORT 2017/18

REPORT BY: CORPORATE DIRECTOR FOR EDUCATION AND CORPORATE SERVICES

1. PURPOSE OF REPORT

1.1 The attached report (Appendix 1) issued at the end of August 2018 outlines the key messages from the Wales Audit Office (WAO) Annual Improvement Report (AIR). The AIR makes a judgement as to whether we have and whether we are likely to comply with our statutory duty in compliance with the Local Government (Wales) Measure 2009 to 'make arrangements to secure continuous improvement'.

2. SUMMARY

2.1 This AIR is two-fold. It summarises the work carried out by the WAO during the year 2017/18 and provides the regulators judgement as to whether we will comply with the Local Government (Wales) Measure 2009. For 2017/18 the WAO judgement was:

"The Council is meeting its statutory requirements in relation to continuous improvement

Based on, and limited to, the work carried out by the Wales Audit Office and relevant regulators, the Auditor General believes that the Council is likely to comply with the requirements of the Local Government Measure (2009) during 2018-19".

3. LINKS TO STRATEGY

3.1 Although the Well-being of Future Generations (Wales) Act 2015 has been introduced and replaces Part 2 of the 2009 Local Government Measure, Part 1 is still a legal requirement and this part places a duty on an authority to 'make arrangements to continuously improve'. These arrangements and their effectiveness are assessed by the WAO.

4. THE REPORT

- 4.1 As noted in 2.1 the WAO judgement is that "The Council is meeting its statutory requirements in relation to continuous improvement."
- 4.2 The report notes in paragraph 6 that "During the course of the year, the Auditor General did not make any further formal recommendations. However, we have made a number of proposals for improvement and these are repeated in this report. We will monitor progress against them and relevant recommendations made in our national reports (Appendix 3) as part of our improvement assessment work".

- 4.3 Page 6, of Appendix 1 gives a brief summary of the work carried out in 2017/18. This includes the 'Scrutiny: Fit for the Future?' review completed in July 2018. There are 3 Proposals for Improvement in the review. The review was presented and discussed at Scrutiny Leadership Group on the 11th October 2018 and at Audit Committee on the 16th October 2018.
- 4.4 The AIR notes that the Council complied with its duty for Improvement Planning and Reporting, through our published Well-being Objectives, and our assessment of performance in the Annual Performance Report for the year 2016/17. The WAO provided confirmation certificates that these duties were met and these were received by Audit Committee as information items on 14th June 2017 and 30th January 2018.
- 4.5 Individual reports received are reported to members throughout the year and the AIR is a summary of those individual outputs. The schedule of outstanding performance audit work to be completed by the WAO can be found on page 7 of the AIR.

5. WELL-BEING OF FUTURE GENERATIONS

5.1 The Well-being of Future Generations (Wales) Act 2015 is about improving the social, economic, environmental and cultural well-being of Wales. Its aim is to make public bodies listed in the Act to think more about the long term, working better with communities and each other. It is about preventing problems and taking a joined-up approach.

The arrangements we have in place to comply with the Act are reported to a range of audiences, including the member led Future Generations Advisory Panel.

6. EQUALITIES IMPLICATIONS

6.1 An Equalities Impact Assessment screening has been conducted and it has been determined that an assessment is not needed as this report relates to a document published by the WAO.

7. FINANCIAL IMPLICATIONS

7.1 There are no financial implications to this report.

8. PERSONNEL IMPLICATIONS

8.1 There are no personnel implications to this report.

9. CONSULTATIONS

9.1 This report has been sent to the consultees listed below and all comments received are reflected in this report.

10. **RECOMMENDATIONS**

10.1 The report is noted by members and the content discussed (where required) with the WAO when they come to present their findings.

11. REASONS FOR THE RECOMMENDATIONS

11.1 The AIR is the public judgement by the regulators on the Authority. It is important Cabinet are aware of its judgements and have the opportunity to discuss the context further.

12. STATUTORY POWER

12.1 Local Government (Wales) Measure 2009 (Part 1). Well-being of Future Generations Act (Wales) 2015

 Author:
 Ros Roberts, Corporate Performance Manager, roberr@caerphilly.gov.uk

 Consultees:
 Richard (Ed) Edmunds – Corporate Director for Education and Corporate Services

 Councillor Barbara Jones – Cabinet Member for Performance
 Steve Harris – Interim Head of Business Improvement Services

 Kathryn Peters – Corporate Policy Manager
 Deborah Gronow – Senior Internal Auditor

Appendices:

Appendix 1 - Annual Improvement Report 2017-18



Annual Improvement Report 2017-18

Caerphilly County Borough Council

Issued: August 2018 Document reference: 728A2018-19



This Annual Improvement Report has been prepared on behalf of the Auditor General for Wales by Non Jenkins and Gareth Jones under the direction of Huw Rees.

> Huw Vaughan Thomas Auditor General for Wales Wales Audit Office 24 Cathedral Road Cardiff CF11 9LJ

The Auditor General is independent of government, and is appointed by Her Majesty the Queen. The Auditor General undertakes his work using staff and other resources provided by the Wales Audit Office Board, which is a statutory board established for that purpose and to monitor and advise the Auditor General. The Wales Audit Office is held to account by the National Assembly.

The Auditor General audits local government bodies in Wales, including unitary authorities, police, probation, fire and rescue authorities, national parks and community councils. He also conducts local government value for money studies and assesses compliance with the requirements of the Local Government (Wales) Measure 2009.

Beyond local government, the Auditor General is the external auditor of the Welsh Government and its sponsored and related public bodies, the Assembly Commission and National Health Service bodies in Wales.

The Auditor General and staff of the Wales Audit Office aim to provide public-focused and proportionate reporting on the stewardship of public resources and in the process provide insight and promote improvement.

We welcome correspondence and telephone calls in Welsh and English. Corresponding in Welsh will not lead to delay. Rydym yn croesawu gohebiaeth a galwadau ffôn yn Gymraeg a Saesneg. Ni fydd gohebu yn Gymraeg yn arwain at oedi.

This document is also available in Welsh.

Contents

Summary report	4
2017-18 performance audit work	4
The Council is meeting its statutory requirements in relation to continuous improvement	4
Recommendations and proposals for improvement	5
Audit, regulatory and inspection work reported during 2017-18	6
Appendices	9
Appendix 1 – status of this report	9
Appendix 2 – Annual Audit Letter	10
Appendix 3 – national report recommendations 2017-18	13

Summary report

2017-18 performance audit work

- In determining the breadth of work undertaken during the year, we considered the extent of accumulated audit and inspection knowledge as well as other available sources of information including Caerphilly County Borough Council's (the Council) own mechanisms for review and evaluation. For 2017-18, we undertook improvement assessment work at all councils. We also undertook work at all councils in relation to the Well-being of Future Generations Act, a service-user-perspective themed review and a review of overview and scrutiny arrangements. At some councils, we supplemented this work with local risk-based audits, identified in the Audit Plan for 2017-18.
- 2 The work carried out since the last Annual Improvement Report (AIR), including that of the relevant regulators, is set out in Exhibit 1.

The Council is meeting its statutory requirements in relation to continuous improvement

- Based on, and limited to, the work carried out by the Wales Audit Office and relevant regulators, the Auditor General believes that the Council is likely to comply with the requirements of the Local Government Measure (2009) during 2018-19.
- 4 As stated in our 2015-16 and 2016-17 Annual Improvement Reports, internal investigations are continuing in relation to the issues concerning some senior officers. Consequently, there are still a number of interim or acting posts at senior management level and a degree of uncertainty remains at the Council until the internal investigations are concluded.

4

Recommendations and proposals for improvement

- 5 Given the wide range of services provided by the Council and the challenges it is facing, it would be unusual if we did not find things that can be improved. The Auditor General is able to:
 - make proposals for improvement if proposals are made to the Council, we would expect it to do something about them and we will follow up what happens;
 - make formal recommendations for improvement if a formal recommendation is made, the Council must prepare a response to that recommendation within 30 working days;
 - conduct a special inspection, and publish a report and make recommendations; and
 - recommend to ministers of the Welsh Government that they intervene in some way.
- 6 During the course of the year, the Auditor General did not make any further formal recommendations. However, we have made a number of proposals for improvement and these are repeated in this report. We will monitor progress against them and relevant recommendations made in our national reports (Appendix 3) as part of our improvement assessment work.

Audit, regulatory and inspection work reported during 2017-18

Exhibit 1: audit, regulatory and inspection work reported during 2017-18

Description of the work carried out since the last AIR, including that of the relevant regulators, where relevant.

lssue date	Brief description	Conclusions	Proposals for improvement
July 2018	'Scrutiny: Fit for the Future?' Review Review of how well placed councils' overview and scrutiny functions are to respond to current and future challenges.	 The Council values its overview and scrutiny function but for it to improve and meet future challenges, members need more focussed training, development and support to better understand and undertake their scrutiny roles effectively The overview and scrutiny function is hindered by limited member understanding of their role, and a lack of timely and specific training and development opportunities to support them to be more effective. Scrutiny Chairs manage meetings well but improved planning would help scrutiny activity be more focussed. Despite regularly reviewing its overview and scrutiny function, the Council has not identified clear actions to improve its impact, and most members lack an understanding of future challenges for the overview and scrutiny function. 	 P1 Improving the provision of training and development opportunities for members to help: improve their understanding of their role in scrutiny; develop their skills to be able to scrutinise effectively; improve their understanding and consideration of the Well-being of Future Generations Act when undertaking scrutiny activity by providing further training. P2 Clarifying the role of Cabinet Members within the overview and scrutiny process to ensure that arrangements support transparency and accountability. P3 Setting clear priorities and actions for improvement for the scrutiny function as a result of the previous self-evaluation and peer review exercises, and taking into account current and future challenges.

lssue date	Brief description	Conclusions	Proposals for improvement
December 2017	Annual Audit Letter 2016-17 Letter summarising the key messages arising from the Auditor General's statutory responsibilities under the Public Audit (Wales) Act 2004 and his reporting responsibilities under the Code of Audit Practice. The Annual Audit Letter is in Appendix 2 of this report.	 The Council complied with its responsibilities relating to financial reporting and use of resources. We are satisfied that the Council has appropriate arrangements in place to secure economy, efficiency and effectiveness in its use of resources. Our work to date on certification of grant claims and returns has not identified significant issues that would impact on the 2016-17 accounts or key financial systems. 	None.
-	Performance Audit v Improvement Report		e still in progress to be reported in the
It is anticipated that this review will be published by the end of August 2018	Thematic Review: Service- user perspective review	This project has sought the views of over 500 tenants and leaseholders about whether they are satisfied with the quality of services they receive from the Council's Welsh Housing Quality Standard (WHQS) programme	
It is anticipated that this review will be concluded by December 2018	Local Work: Business Improvement Portfolio Review	This project will focus on providing real time constructive feedback and challenge to the Business Improvement Programme Board to help members of the Board have effective oversight of its major programmes and the strategic and co-ordinated approach to its services. The review will focus on how effectively the BIP Board and Programme deliver the overall vision and objectives.	

Issue date	Brief description	Conclusions	Proposals for improvement	
It is anticipated that this review will be concluded by February 2019	Local Work: WHQS Follow up	The purpose and focus of this review is to determine whether the Council can demonstrate that it is meeting the commitments it made at its Cabinet on 1 November 2017 in an effective, economic and efficient way. This will enable us to assess the Council's progress in addressing our statutory recommendations and ensuring it has appropriate arrangements and systems in place to enable it to meet the WHQS by 2020.		
Improvemen	t planning and re	porting		
April 2017	Wales Audit Office annual improvement plan audit Review of the Council's published plans for delivering on improvement objectives.	The Council has complied with its statutory improvement planning duties.	None.	
November 2017	Wales Audit Office annual assessment of performance audit Review of the Council's published performance assessment.	The Council has complied with its statutory improvement reporting duties.	None.	
Reviews by i	Reviews by inspection and regulation bodies			
		egulation bodies have taken place during the	e time period covered in this report.	

Appendices

Appendix 1 – Status of this report

The Local Government (Wales) Measure 2009 (the Measure) requires the Auditor General to undertake a forward-looking annual improvement assessment, and to publish an annual improvement report, for each improvement authority in Wales. Improvement authorities (defined as local councils, national parks, and fire and rescue authorities) have a general duty to 'make arrangements to secure continuous improvement in the exercise of [their] functions'.

The annual improvement assessment considers the likelihood that an authority will comply with its duty to make arrangements to secure continuous improvement. The assessment is also the main piece of work that enables the Auditor General to fulfil his duties. Staff of the Wales Audit Office, on behalf of the Auditor General, produce the annual improvement report. The report discharges the Auditor General's duties under section 24 of the Measure, by summarising his audit and assessment work in a published annual improvement report for each authority. The report also discharges his duties under section 19 to issue a report certifying that he has carried out an improvement assessment under section 18 and stating whether (as a result of his improvement plan audit under section 17) he believes that the authority has discharged its improvement planning duties under section 15.

The Auditor General may also, in some circumstances, carry out special inspections (under section 21), which will be reported to the authority and Ministers, and which he may publish (under section 22). An important ancillary activity for the Auditor General is the co-ordination of assessment and regulatory work (required by section 23), which takes into consideration the overall programme of work of all relevant regulators at an improvement authority. The Auditor General may also take account of information shared by relevant regulators (under section 33) in his assessments.

Appendix 2 – Annual Audit Letter

Mr Chris Burns Chief Executive Caerphilly County Borough Council Penallta House Tredomen Park Ystrad Mynach CF82 7PG

Reference: CCBC/AAL/1617 Date issued: 8 December 2017

Dear Mr Burns

Annual Audit Letter – Caerphilly County Borough Council 2016-17

This letter summarises the key messages arising from our statutory responsibilities under the Public Audit (Wales) Act 2004 and our reporting responsibilities under the Code of Audit Practice.

The Council complied with its responsibilities relating to financial reporting and use of resources

It is the Council's responsibility to:

- put systems of internal control in place to ensure the regularity and lawfulness of transactions and to ensure that its assets are secure;
- maintain proper accounting records;
- prepare a Statement of Accounts in accordance with relevant requirements; and
- establish and keep under review appropriate arrangements to secure economy, efficiency and effectiveness in its use of resources.

The Public Audit (Wales) Act 2004 requires us to:

- · provide an audit opinion on the accounting statements;
- review the Council's arrangements to secure economy, efficiency and effectiveness in its use of resources; and
- issue a certificate confirming that we have completed the audit of the accounts.

Local authorities in Wales prepare their accounting statements in accordance with the requirements of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. This Code is based on International Financial Reporting Standards.

On 3 August 2017 we issued an unqualified audit opinion on the accounting statements confirming that they present a true and fair view of the Council's financial position and transactions. Our report is contained within the Statement of Accounts. The key matters arising from the accounts audit were reported to members of the Audit Committee in our Audit of Financial Statements report on 25 July 2017.

- The Council continues to demonstrate effective arrangements in the preparation of its financial statements, enabling us to conclude our audit on 31 July 2017, significantly ahead of the statutory deadline of 30 September. The Council has continued to provide good quality draft financial statements and accompanying working papers for audit. These were available for us to commence our audit fieldwork in line with the agreed timetable.
- One misstatement of £629,000 remained uncorrected at the conclusion of the audit. This was communicated to officers and those charged with governance and has been subsequently corrected in the 2017-18 financial year.
- There were a number of misstatements that were corrected by management. These were mainly disclosure in nature, principally relating to the Expenditure and Funding analysis note and the financial instruments note. All disclosure corrections were processed with no effect on the Council's reported outturn position.
- We identified seven recommendations in relation to the Annual Governance Statement, internal journal controls and depreciation, the latter of which was also reported last year.

We are satisfied that the Council has appropriate arrangements in place to secure economy, efficiency and effectiveness in its use of resources

Our consideration of the Council's arrangements to secure economy, efficiency and effectiveness has been based on the audit work undertaken on the accounts as well as placing reliance on the work completed under the Local Government (Wales) Measure 2009. The Auditor General will highlight areas where the effectiveness of these arrangements has yet to be demonstrated or where improvements could be made when he publishes his Annual Improvement Report.

We issued a certificate confirming that the audit of the accounts was completed on 3 August 2017.

Our work to date on certification of grant claims and returns has not identified significant issues that would impact on the 2016-17 accounts or key financial systems.

A more detailed report on our grant certification work will follow in January 2018 once this year's programme of certification work is complete.

The financial audit fee for 2016-17 is currently expected to be in line with the agreed fee set out in the Annual Audit Plan.

Yours sincerely

Grant Thornton UK LLP For and on behalf of the Auditor General for Wales

Appendix 3 – National report recommendations 2017-18

Exhibit 2: national report recommendations 2017-18

Summary of proposals for improvement relevant to local government, included in national reports published by the Wales Audit Office, since publication of the last AIR.

Date of report	Title of review	Recommendation
June 2017	<u>Savings Planning</u> in Councils in <u>Wales</u>	The report did not include any recommendations or proposals for improvement, although proposals for improvement were included in local reports issued to each Council.
October 2017	Public Procurement in Wales	 The report contained seven recommendations. Six of the recommendations were for the Welsh Government, one of the recommendations was for public bodies: R3 It was clear from our sampling that some procurement strategies are out of date and there has also been a mixed response to new policy and legislation, such as the Well-being of Future Generations (Wales) Act 2015. We recommend that public bodies review their procurement strategies and policies during 2017-18 and on an annual basis thereafter to ensure that they reflect wider policy and legislative changes and support continuous improvement.
October 2017	Good governance when determining significant service changes – National Summary	The report did not include any recommendations or proposals for improvement, although proposals for improvement were included in local reports issued to each Council. The report was designed primarily to provide insight, share existing practice and prompt further conversations and discussions between councils and other organisations.
December 2017	Local Government Financial Reporting 2016- 17	The report did not include any recommendations or proposals for improvement.

13

Date of report	Title of review	Recommendation
January 2018	<u>How Local</u> <u>Government</u> <u>manages</u> <u>demand –</u> <u>Homelessness</u>	The report contained eight recommendations all of which were for local authorities:
		R1 Implementing the Housing (Wales) Act 2014 requires local authorities to develop services which are focussed on preventing homelessness and reducing demand. These are very different to traditional casework-led homelessness services, and prevention work requires new skills and early interaction with users and potential users. We found local authorities' progress in revising and strengthening services is variable (paragraphs 1.12 to 1.20). We recommend that local authorities:
		 ensure their staff are sufficiently skilled to deal with the new demands of mediating, problem solving, negotiating and influencing with homeless people; and
		 review and reconfigure their services to engage more effectively with homeless and potentially homeless people to prevent homelessness.
		R2 The Welsh Government provided funding to support local authorities to implement the Housing (Wales) Act 2014 and this funding has been critical in enabling new preventative services to be developed. The funding is in place until 2019-20 but authorities need to ensure they use headspace provided by these resources to revise their services to deliver their responsibilities in the future (paragraphs 1.21 to 1.28). We recommend that local authorities review their funding of homelessness services to ensure that they can continue to provide the widest possible preventative approach needed. Reviews should consider use of Supporting People as well as General Council fund monies to support delivery of the authority's homelessness duties.
		R3 How services are configured and managed at the first point of contact can significantly influence how effective local authorities are in managing and reducing demand. Easy to access services which maximise usage, avoid gate keeping and focus on early solutions can significantly improve the prospects for successful homelessness prevention. We found that some authority point of entry systems are poorly designed which reduces the authority's prospects for early intervention to prevent homelessness from occurring (paragraphs 2.4 to 2.11). We recommend that local authorities:
		 design services to ensure there is early contact with service users;
		 use 'triage' approaches to identify and filter individuals seeking help to determine the most appropriate response to address their needs; and

Date of report	Title of review	Red	commendation						
January 2018	How Local Government manages demand – Homelessness	<u>Government</u> <u>manages</u> <u>demand –</u>	Establishing clear standards of service that set out what the authority provides and is responsible for is critical to ensuring people know what they are entitled to receive and what they need to resolve themselves. We found that authorities are not always providing clear, concise and good quality information to help guide people to find the right advice quickly and efficiently (paragraphs 2.12 to 2.17). We recommend that local authorities are and how they will provide services to ensure people know what they are entitled to receive and what they must do for themselves. Service standards should:						
			 be written in plain accessible language. 						
			 be precise about what applicants can and cannot expect, and when they can expect resolution. 						
			 clearly set out the applicant's role in the process and how they can help the process go more smoothly and quickly. 						
			 be produced collaboratively with subject experts and include the involvement of people who use the service(s). 						
			 effectively integrate with the single assessment process. 						
			 offer viable alternatives to the authority's services. 						
			 set out the appeals and complaints processes. These should be based on fairness and equity for all involved and available to all. 						
	F						R5	R5	Local authorities need to design services to engage with service users effectively and efficiently, but current standards are too variable to ensure service users are getting access to the advice they need (paragraphs 2.18 to 2.24). To improve current performance we recommend that local authorities make better use of their websites to help manage demand by:
			 testing the usability and effectiveness of current website information using our lines of enquiry set out in Appendix 5; 						
			 increasing and improving the range, quality and coverage of web based information; making better use of online applications; and 						
			 linking more effectively to information from specialist providers and advice specialists, such as Citizens Advice. 						
		R6	The Housing (Wales) Act 2014 introduces a new duty on social services and housing associations to collaborate with local authority homelessness services in preventing homelessness. We found that these arrangements are not operating effectively and service responses to prevent homelessness and assist homeless people are not always being provided, nor are they consistently effective (paragraphs 3.13 to 3.25). We recommend that local authorities set out and agree their expectations of partners identifying how they will work together to alleviate homelessness. The agreement should be reviewed regularly and all partners' performance reviewed to identify areas for improvement.						

Date of report	Title of review	Recommendation
January 2018	<u>How Local</u> <u>Government</u> <u>manages</u> <u>demand –</u> <u>Homelessness</u>	R7 Local authorities monitoring systems and evaluation approaches to ensure compliance with their responsibility under the Equality Act 2010 and the Public Sector Equality Duty are not working as well as they should (paragraph 3.35 to 3.39). We recommend that local authorities address weaknesses in their equalities monitoring, and ensure that their homelessness service accurately records and evaluates appropriate data to demonstrate equality of access for all service users that the local authority has a duty towards.
		R8 Managing demand can be challenging for local authorities. There are some clear lessons to be learnt with regard to the implementation of the Housing (Wales) Act 2014 and homelessness prevention duties that can be applied to managing demand in other services (paragraphs 4.24 to 4.27). We recommend that local authorities use the checklist set out in Appendix 10 to undertake a self- assessment on services, to help identify options to improve how they can help manage demand.

Date of report	Title of review	Recommendation
February 2018	<u>Housing</u> Adaptations	The report contained nine recommendations. One of the recommendations was for the Welsh Government, eight of the recommendations were for local authorities and/or delivery organisations:
		R1 There are many sources of funding and policies for adaptations, which results in disabled and older people receiving very different standards of service (paragraphs 1.5 to 1.9). To address these discrepancies we recommend that the Welsh Government set standards for all adaptations to ensure disabled and older people receive the same standard of service irrespective of where they live, who their landlord is and whether they own their own home.
		R2 Most public bodies are clear on how their work on adaptations can positively impact on disabled and older people, and have set suitable aims that provide focus for action. For adaptations, having the right strategic goals also establishes a clear basis for decision-making on who should be prioritised for services and how and where to use resources. However, we found that current policy arrangements have a number of deficiencies and public bodies are not maximising the benefit of their investment (paragraphs 3.8 to 3.15). We recommend that local authorities work with partner agencies (health bodies, housing associations and Care and Repair) to strengthen their strategic focus for the provision of adaptations by:
		 setting appropriate strategic objectives for adaptations that focus on wellbeing and independence;
		 improving the quality of information on the demand for adaptations by using a wide range of data to assess need including drawing on and using information from partners who work in the local-authority area; and
		 linking the system for managing and delivering adaptations with adapted housing policies and registers to make best use of already adapted homes.
		R3 Ensuring that all those who might need an adaptation have all the information they need in order to apply for and receive an adaptation is important. Good-quality and accessible information is therefore essential for delivery organisations to demonstrate fair access and transparency. However, we identified weaknesses in the quality and coverage of public information relating to housing adaptations (paragraphs 2.6 to 2.15). We recommend that delivery organisations provide information on housing adaptations in both Welsh and English, and accessible formats including braille, large fonts, audio versions and other languages. Information should be promoted widely via a range of media including social media, websites and published information, and also through key partners. Preferably, information should be produced jointly and policies aligned between delivery bodies to improve coverage and usage.

Date of report	Title of review	Recommendation
February 2018	<u>Housing</u> <u>Adaptations</u>	R4 Given the wide number of routes into services, delivery organisations need to ensure they have robust systems to deal effectively and quickly with applications. However, we found that the processes used by delivery organisations vary widely and often create difficulties for disabled and older people seeking assistance (paragraphs 2.16 to 2.19). We recommend that delivery organisations streamline applications by creating single comprehensive application forms covering all organisations within a local-authority area that are available via partners and online.
		R5 Delivery of adaptations can be delayed by a variety of factors (paragraphs 2.20 to 2.33). To improve timeliness in delivery we recommend that:
		 the Welsh Government reviews whether local authorities should continue to use the means test for Disabled Facilities Grants (DFGs);
		 local authorities provide or use home improvement agency services to support disabled and older people to progress their DFG applications efficiently;
		 delivery organisations work with planning authorities to fast track and streamline adaptations that require approvals;
		 delivery organisations use Trusted Assessors to undertake less complex adaptation assessments; and
		 the Welsh Government streamlines its approval processes for Physical Adaptation Grants (PAGs).

Date of report	Title of review	Recommendation
February 2018	<u>Housing</u> <u>Adaptations</u>	R6 Most local authorities, housing associations and Care and Repair agencies have established processes to appoint, oversee and manage builder and/or contractor performance. However, we found wide variations in how delivery organisations arrange, contract and deliver building works (paragraphs 2.37 to 2.44). We recommend that delivery organisations:
		 introduce formal systems for accrediting contractors to undertake adaptations. These should include:
		 standards of customer care such as keeping to appointments, keeping the site tidy, controlling noise etc;
		 vetting of financial standing, tax and VAT status;
		 promoting good health and safety practices;
		 requiring the use of warranty schemes;
		 ensuring that adequate insurance is held; and
		 requiring references.
		 use framework agreements and partnered contracts to deliver adaptations;
		 address weaknesses in the contracting of adaptations, updating Schedule of Rates used to tender work and undertaking competitive tendering to support value for money in contracting;
		 develop effective systems to manage and evaluate contractor performance by:
		 setting an appropriate range of information to judge performance and delivery of works covering timeliness of work; quality of work; applicant/tenant feedback; cost of work (including variations); health and safety record; and customer feedback;
		 regularly reporting and evaluating performance to identify opportunities to improve services; and
		 providing formal feedback to contractors on their performance covering key issues such as client satisfaction, level and acceptability of variations, right first-time work, post-inspection assessment and completion within budget and on time.

Date of report	Title of review	Recommendation
February Housing 2018 Adaptations	R7 Maximising impact and value for money in provision of adaptations requires effective joint working between housing organisations and health and social care services to ensure the needs of often very vulnerable people can be met, and their quality of life improved. However, our findings highlight that delivery organisations continue to have a limited strategic focus on adaptations, concentrating on organisational specific responses rather than how best collectively to meet the needs of disabled or older people (paragraphs 3.16 to 3.21). We recommend that local authorities work with partner agencies (health bodies, housing associations and Care and Repair) to develop and improve joint working to maximise both take-up and the benefits of adaptations in supporting independence by pooling of resources, co-locating staff and creating integrated delivery teams.	
		R8 Most public bodies recognise the value of adaptations in reducing the risk of falls, preventing hospital admissions and speeding up discharge from hospital. However, the importance of adaptations is not always reflected in local partnership arrangements and outside of Occupational Therapists, health professionals noted that the different local-authority and housing-association systems for administering, approving and delivering adaptations are difficult to navigate (paragraphs 3.22 to 3.24). To enhance take-up and usage of adaptations with health bodies we recommend that delivery organisations jointly agree and publish joint service standards for delivery of adaptations within each local-authority area. The service standards should clearly set out how each agency approaches delivery of adaptations and how they will provide services to ensure people know what they are entitled to receive. Service Standards should:
		 be written in plain accessible language;
		 be precise about what people can and cannot expect to receive;
		 be produced collaboratively to cover all adaptations services within an area;
		 set out the eligibility for the different funding streams, application and assessment processes, timescales and review processes; and
		 offer the viable options and alternatives for adaptations including linking with adapted housing registers to maximise use of already adapted homes.

Date of report	Title of review	Recommendation	
February 2018	<u>Housing</u> <u>Adaptations</u>	 R9 Having the right performance indicators and regularly reporting performance against these are important for public bodies to manage operational performance, identify areas of improvement and evaluating the positive impact of services. We found that the current range of performance indicator data is extremely limited and not sufficient to enable a full evaluation of performance (paragraphs 4.5 to 4.20). To effectively manage performance and be able to judge the impact of adaptations, we recommend that the Welsh Government and delivery organisations: set appropriate measures to judge both the effectiveness and 	
		efficiency of the different systems for delivering adaptations and the impact on wellbeing and independence of those who receive adaptations;	
		 ensure delivery organisations report against their responsibilities in respect of the Equalities Act 2010; 	
		 ensure performance information captures the work of all delivery organisations – local authorities, housing associations and Care and Repair agencies; and 	
		 annually publish performance for all delivery organisations to enable a whole systems view of delivery and impact to support improvement to be taken. 	

Date of report	Title of review	Recommendation		
April 2018	Speak my language: Overcoming language and communication barriers in public services	The report contained two recommendations. One of the recommendations was for the Welsh Government in conjunction with public bodies and the other recommendation was for public bodies: Ensuring that people who face language and communication barriers can access public services		
		R1 Public bodies are required to ensure that people can access the services they need. To take account of the requirements of the 2010 Equality Act and other legislation, we recommend that public bodies regularly review the accessibility of their services to people who do not speak English or Welsh as a main language including Deaf people who use sign language. This assessment can include using our checklist.		
		Developing interpretation and translation services in Wales		
		R2 Our work with public bodies, interpretation and translation service providers and service users has identified some challenges for interpretation and translation services. We recommend that the Welsh Government work with public bodies, representative groups and other interested parties to make sure that:		
		 the supply of interpreters is sufficient especially for languages in high demand such as BSL and Arabic; 		
		 interpreters with specialist training are available to work in mental health services and with people who have experienced trauma or violence; and 		
		 quality assurance and safeguarding procedures are in place. 		
May 2018	Reflecting on Year One: How Have Public Bodies Responded to the Well- being of Future Generations	The report did not include any recommendations or proposals for improvement.		

Date of report	Title of review	Recommendation	
May 2018	Strategic Commissioning of Accommodation Services for Adults with Learning Disabilities	 The report contained six recommendations all of which were for local authorities: R1 People with a learning disability have a right to live independently. The last 50 years have seen significant changes in the provision of accommodation and support. Service provision has moved to a model that enables people to live in the community in ordinary houses throughout Wales (paragraphs 1.3 to 1.10). We recommend that local authorities continue to focus on preventing people becoming dependent on more expensive placements in care homes by providing effective support at home and a range of step up accommodation by: 	
		 improving the evaluation of prevention activity so local authorities understand what works well and why. 	
		 utilising the mapping of prevention services under the Social Services and Well-being (Wales) Act 2014 that covers other agencies and service providers. 	
		 improving the signposting of additional help so carers and support networks can be more resilient and self-reliant. This should include encouraging carers to make long-term plans for care to maintain and protect their dependants' wellbeing. 	
		 sharing risk analysis and long-term planning data with other local authorities, service providers, and partners to agree a shared understanding of the range of options. 	
		R2 Population projections show that the number of people with a learning disability will increase in the future, and those aged over 65 and those with a moderate or severe learning disability will rise significantly (paragraphs 1.3 to 1.10). We recommend that local authorities improve their approach to planning services for people with learning disabilities by building on the Regional Partnership Boards' population assessments for people with learning disabilities and agreeing future priorities.	

Date of report	Title of review	Red	commendation
May 2018	Strategic Commissioning of Accommodation Services for Adults with Learning Disabilities	R3	The Welsh Government produced guidance to local authorities, entitled 'developing a commissioning strategy for people with a learning disability' to support authorities in producing strategic plans for the commissioning of learning disability services. In conjunction with codes of practice developed following the Social Services and Well-being (Wales) Act 2014, the Welsh Government requires local authorities to develop integrated commissioning options with Local Health Board services. The aim is to provide a joined-up and cost- effective approach to the commissioning of services but our review- highlighted weaknesses in current arrangements (paragraph 2.4 to 2.12). We recommend that local authorities do more to integrate commissioning arrangements with partners and providers and take account of the work of the National Commissioning Board by:
			 understanding the barriers that exist in stopping or hindering further integration;
			 improving the quality of joint strategic plans for learning disability services (see also paragraphs 3.11 to 3.14);
			 establishing investment models and sustainable financial structures, joint workforce planning and multi-year budgeting; and
			 developing appropriate governance and data sharing frameworks with key local partners that include a clear process for managing risk and failure.
		R4	Local authorities' engagement with people with learning disabilities and their carers is variable. Whilst many authority services have positive relationships with advocacy groups, some are less successful in involving these groups and carers in evaluating the quality of services (paragraph 2.18 to 2.20). We recommend that local authorities do more to involve people with learning disabilities and their carers in care planning and agreeing pathways to further independence by:
			 consistently including people with learning disabilities and their carers in the writing, monitoring and development of care plans;
			 systematically involving carers and advocacy groups in evaluating the quality of services;
			 involving people with learning disabilities in procurement processes; and
			 ensuring communications are written in accessible and appropriate language to improve the understanding and impact of guidance and information.

Date of report	Title of review	Recommendation		
May 2018	Strategic. Commissioning of Accommodation. Services for. Adults with Learning. Disabilities.	R5 Local Authorities could do more to involve service providers in commissioning and make the tendering process more effective by making it easier to navigate and more outcome focused. However, providers are not as effectively engaged as they should be (paragraphs 2.28 to 2.38). We recommend that local authorities collaborate with providers, the third sector and suppliers in understanding challenges, sharing data, and pooling expertise by:		
		 improving the quality, range, and accessibility of tendering information; and 		
		 working with providers to shape local markets by coming to a common understanding of the opportunities, risks, and future priorities in providing learning disabilities services. 		
		R6 Most local authorities do not have effective arrangements to monitor and evaluate their commissioning of learning disability services (paragraphs 3.3 to 3.15). We recommend that local authorities develop a more appropriate set of performance indicators and measures of success that make it easier to monitor and demonstrate the impact of service activity by:		
		 co-designing measures, service and contract performance indicators with service providers, people with learning disabilities and their carers; 		
		 ensure commissioners have sufficient cost and qualitative information on the full range of placement and care options available; 		
		 equipping commissioners with data to demonstrate the long-term financial benefits of commissioning choices, this includes having the right systems and technology; 		
		 integrating the outcomes and learning from reviews of care plans into performance measures; 		
		 evaluating and then learning from different types of interventions and placements; and 		
		 including learning disability services in local authority scrutiny reviews to challenge performance and identify improvements. 		

Wales Audit Office 24 Cathedral Road Cardiff CF11 9LJ

Tel: 029 2032 0500 Fax: 029 2032 0600 Textphone: 029 2032 0660

E-mail: info@audit.wales Website: www.audit.wales Swyddfa Archwilio Cymru 24 Heol y Gadeirlan Caerdydd CF11 9LJ

Ffôn: 029 2032 0500 Ffacs: 029 2032 0600 Ffôn Testun: 029 2032 0660

E-bost: post@archwilio.cymru Gwefan: www.archwilio.cymru